

Oxfordshire Minerals and Waste Local Plan

**OXFORDSHIRE MINERALS AND WASTE
DEVELOPMENT SCHEME
(Seventh Revision) 2016**

February 2016

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**This revision of the Oxfordshire Minerals and Waste
Development Scheme came into effect on 4 February 2016**

Planning Regulation (Minerals & Waste Policy)

Environment & Economy

Oxfordshire County Council

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1. INTRODUCTION

Purpose of the Oxfordshire Minerals and Waste Development Scheme

- 1.1 The County Council is preparing a new Oxfordshire Minerals and Waste Local Plan. The Oxfordshire Minerals and Waste Development Scheme sets out the programme for the production of this plan and the planning policy documents (local development documents) that will make up the plan.
- 1.2 Under the Planning and Compulsory Purchase Act 2004 (as amended), all local planning authorities must prepare and maintain a local development scheme. Minerals and waste planning authorities (such as Oxfordshire County Council), which have responsibility to prepare plans and determine planning applications for minerals and waste development, must prepare and maintain a minerals and waste development scheme.
- 1.3 The Minerals and Waste Development Scheme must specify: the local development documents that are to be prepared and which of these are to be development plan documents (which will form part of the development plan for Oxfordshire); the subject matter and geographical area to which each development plan document is to relate; and the timetable for the preparation and revision of the development plan documents. It also includes information about minerals and waste planning policies for the county, and about the opportunities for people to be involved in the plan-making process.
- 1.4 The Oxfordshire Minerals and Waste Development Scheme, 2005 was brought into effect on 16 May 2005. Six revisions of the Scheme have been produced by the County Council, in March 2006, March 2007, April 2009, May 2012, December 2013 and December 2014. The most recent of these revisions is now out of date and this revised Minerals and Waste Development Scheme 2016 updates and replaces it.
- 1.5 The Oxfordshire Minerals and Waste Development Scheme (Sixth Revision) 2016 was approved by the County Council Cabinet on 26 January 2016 and came into effect on 4 February 2016.
- 1.6 The Development Scheme will be further reviewed, revised as necessary and rolled forward on a regular basis to take account of progress on preparation of the Local Plan and

monitoring. The most recent version of the Development Scheme will be published on the County Council website at:

www.oxfordshire.gov.uk/mineralsandwaste

or information can be obtained by contacting us at:

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2. OXFORDSHIRE MINERALS AND WASTE LOCAL PLAN

Purpose and Composition of the Minerals and Waste Local Plan

- 2.1 The current Oxfordshire Minerals and Waste Local Plan was adopted in 1996 and is now out of date. A new plan is needed that is in line with current legislation and national planning policy and provides for the minerals and waste development needs of Oxfordshire over the next 15+ years. The new Oxfordshire Minerals and Waste Plan will replace the 1996 Minerals and Waste Local Plan and will cover the period to the end of 2031.
- 2.2 The new Minerals and Waste Local Plan will comprise of two main parts:
- Part 1 – Core Strategy; and
 - Part 2 – Minerals and Waste Site Allocations.
- 2.3 The **Minerals and Waste Local Plan: Part 1 – Core Strategy** will be a development plan document and will cover the whole county of Oxfordshire. It will set out the Council's vision, objectives, spatial strategy, core policies and implementation framework for the supply of minerals and management of waste in Oxfordshire over the period to the end of 2031. The spatial strategies for minerals and waste will include strategic locations for development, supported by criteria based policies for the identification of specific sites and the consideration of planning applications for development. The spatial strategies will be illustrated on key diagrams.
- 2.4 The **Minerals and Waste Local Plan: Part 2 – Site Allocations** will be a development plan document and will cover the whole county of Oxfordshire. It will make provision and identify sites for minerals and waste management development in Oxfordshire over the period to the end of 2031, in accordance with the spatial strategy and criteria based policies in the Core Strategy; and provide the detailed policy framework for minerals and/or waste management development management decisions.
- 2.5 A **Proposals Map** will be prepared to show any proposals that are geographically defined, including specific minerals and waste site allocations, mineral safeguarding areas and safeguarded minerals and waste sites and facilities. This will replace the existing Proposals Map that forms part of the Oxfordshire Minerals and Waste Local Plan (1996). The new Proposals Map will be amended and up-dated as required whenever new development plan documents with spatial policies are produced.

- 2.6 The minerals and waste matters shown on the Proposals Map should also be included on the proposals maps prepared by the Oxfordshire District Councils as part of their new local plans.
- 2.7 The Minerals and Waste Local Plan, together with the local plans prepared by Oxfordshire's District Councils will comprise the statutory development plan for Oxfordshire. The development plan is the basis on which planning decisions are made.
- 2.8 The Minerals and Waste Local Plan: Part 1 – Core Strategy and Part 2 – Site Allocations will replace the saved policies of the Oxfordshire Minerals and Waste Local Plan, adopted in 1996. Chapter 4 provides further information about saved policies and their replacement by new development plan document policies.

Other Minerals and Waste Local Plan Documents

Statement of Community Involvement

- 2.9 The Statement of Community Involvement sets out the Council's policy and approach for involving communities and stakeholders in the preparation, review and alteration of local (minerals and waste) development documents; and in planning applications that the County Council determines.
- 2.10 The first Oxfordshire Statement of Community Involvement was adopted by the Council in November 2006, following consultation and examination by a government-appointed inspector. This was replaced by the Revised Oxfordshire Statement of Community Involvement, which was adopted by the Council in March 2015. It relates to the whole of Oxfordshire. It is not a development plan document (i.e. it does not form part of the development plan for Oxfordshire).
- 2.11 The Revised Oxfordshire Statement of Community Involvement reflects changes since 2006 in legislation and procedures affecting the way that local development documents are prepared, including provisions and requirements for community and stakeholder engagement and consultation. It was adopted following consultation on a draft in September/October 2014. (Statements of Community Involvement do not now have to be submitted for examination.)

Supplementary Planning Documents

- 2.12 Supplementary planning documents may be prepared as part of a plan, where they can help applicants make successful planning applications or aid infrastructure delivery. They are not development plan documents (i.e. they do not form part of the development plan for the area).
- 2.13 The County Council may prepare supplementary planning documents on Minerals and Waste Development Code of Practice; and Restoration and After-use of Minerals and Waste Sites. But these are not priority documents and they are not currently included in the Council's programme for the Oxfordshire Minerals and Waste Local Plan.

Annual Monitoring Reports

- 2.14 The County Council has produced Oxfordshire Minerals and Waste Annual Monitoring Reports for each year from 2005 and they are published on the County Council website. They report on the implementation of the Minerals and Waste Development Scheme and on the extent to which development plan policies are being achieved. The most recent report, for 2014, covers the period 1 April 2013 to 31 March 2014. The report for 2015 is in preparation and is due to be published early in 2016.
- 2.15 Monitoring reports are required to be produced and published at least annually. The County Council will monitor the effectiveness of policies and proposals in achieving the vision, spatial strategy and objectives of the Minerals and Waste Local Plan; and will assess:
- whether objectives and targets in the Plan are being met or are on track to be met and, if not, the reasons why;
 - what impact the policies of the Plan are having on other targets, at national, sub-national or local level;
 - whether any policies need to be replaced or amended to meet sustainable development objectives;
 - what action should be taken if any policies need to be replaced or amended.

2.16 The Annual Monitoring Reports do not form part of the Oxfordshire Minerals and Waste Local Plan but they are essential for monitoring the preparation and implementation of the plan and for indicating when and how review and revision needs to be carried out. The Council will use the results of monitoring in considering what, if any, changes need to be made to the Oxfordshire Minerals and Waste Local Plan, when such changes need to be brought forward, and whether any other documents need to be prepared. Programmes for any such changes will be included in future reviews of the Minerals and Waste Development Scheme.

2.17 Figure 1 (page 21) shows the relationship between the different Minerals and Waste Plan Documents.

Relationship of Minerals and Waste Local Plan to other Policies, Plans and Strategies

National Planning Policy

2.18 The Government's National Planning Policy Framework (NPPF) was published and came into effect in March 2012. This single policy document replaced 44 previously existing national policy documents, including planning and minerals planning statements and guidance documents (PPSs, PPGs, MPSs and MPGs). Planning Policy Statement 10: Planning for Sustainable Waste Management (PPS10) was not replaced by the NPPF but has now been replaced by separate new National Planning Policy for Waste, October 2014.

2.19 The Minerals and Waste Local Plan will be prepared to have regard to and be consistent with national policy. It will also have regard to the new National Planning Practice Guidance, published from March 2014.

2.20 The Government partially revoked the South East Plan on 25 March 2013. This revocation included all the minerals and waste policies of the plan, which ceased to have effect from that date.

Oxfordshire Sustainable Community Strategy

2.21 In 2008 the Oxfordshire Partnership agreed 'Oxfordshire 2030', the Sustainable Community Strategy for Oxfordshire. This sets out a long-term vision for Oxfordshire's future. It

identifies strategic objectives and priorities around four ambitions: to create a world class economy for Oxfordshire; to have healthy and thriving communities; to look after our environment and respond to the threat of climate change; and to reduce inequalities and break the cycle of deprivation. The Oxfordshire Minerals and Waste Local Plan will have appropriate regard to Oxfordshire 2030 and it will seek to reflect aspects of this Sustainable Community Strategy that have a land use perspective relating to minerals and waste.

Oxfordshire Joint Municipal Waste Management Strategy

- 2.22 The Oxfordshire Joint Municipal Waste Management Strategy 'No Time to Waste' was approved by the former Oxfordshire Waste Partnership (the County Council and the 5 District Councils in Oxfordshire) in January 2007. This waste strategy does not form part of the development plan, but it is an important material consideration for spatial planning. It provides a framework for the management of municipal waste in the county and sets local waste management targets. It identified a need for increased recycling and composting and for new waste treatment facilities, to significantly reduce the quantity of biodegradable municipal waste sent to landfill. A five year review of the Strategy was carried out in 2012 and in January 2013 the County Council and 5 District Councils agreed a revised Joint Municipal Waste Management Strategy which was adopted by all the partner councils to replace the document agreed in 2007. The Minerals and Waste Local Plan will have appropriate regard to the revised Strategy.

Oxfordshire Local Transport Plan

- 2.23 The Minerals and Waste Core Strategy will also have regard to the Oxfordshire Local Transport Plan. A new Plan – Connecting Oxfordshire: Local Transport Plan 2015-2031 (LTP4) was adopted by the County Council in September 2015. This replaces the previous Oxfordshire Local Transport Plan 2011-2030 (LTP3). It has the following goals: to support jobs and housing growth and economic vitality; to reduce transport emissions; to protect and enhance Oxfordshire's environment and improve quality of life; and to improve public health, air quality, safety and individual wellbeing. LTP4 includes a Freight Strategy

Oxfordshire Strategic Economic Plan

- 2.24 The Oxfordshire Strategic Economic Plan was published by the Oxfordshire Local Enterprise Partnership (OxLEP) in March 2014. It is closely related to the Oxfordshire and Oxford City Deal that was agreed with the Government in January 2014 and the Oxfordshire Growth Deal that was secured in January 2015. The Strategic Economic Plan sets out a strategic

economic vision and objectives that reflect priorities for economic growth to 2030 and a related programme for growth. This will have implications for mineral supply and waste management requirements in Oxfordshire over the plan period and the Minerals and Waste Local Plan will have appropriate regard to the Strategic Economic Plan.

- 2.25 Figure 2 (page 22) shows the relationships between the Oxfordshire Minerals and Waste Local Plan and other plans and strategies.

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3. PROGRAMME FOR PREPARATION OF MINERALS AND WASTE LOCAL PLAN

- 3.1 Table 1 (page 16) is a schedule of the local (minerals and waste) development documents that the County Council proposes should make up the Oxfordshire Minerals and Waste Local Plan. It identifies which of the documents are to be development plan documents and the subject matter and geographic area to which each document relates; and it shows the current programme for their preparation, with the key stages towards adoption.
- 3.2 This revised Minerals and Waste Development Scheme covers the period to April 2019 and shows that the County Council will focus on preparation of the Minerals and Waste Local Plan: Part 1 – Core Strategy, followed by preparation of the Minerals and Waste Local Plan: Part 2 – Site Allocations. It includes a timetable for preparation of the Core Strategy, up to adoption in November 2016; and a timetable for preparation of the Minerals and Waste Local Plan: Part 2 – Site Allocations from commencement in June 2016 to adoption in April 2019. The need and programme for any other documents, will be decided at a later date. This position reflects the government’s changes to procedure, policy and guidance made through the Localism Act 2011, the National Planning Policy Framework (March 2012) and the Planning Practice Guidance (March 2014).

Statement of Community Involvement

- 3.3 In March 2005, the County Council commenced preparation of the Statement of Community Involvement, the Minerals and Waste Core Strategy and the Minerals and Waste Sites documents. The Statement of Community Involvement was prepared on a faster timetable than the other documents, over a period of 21 months, and was adopted in November 2006.
- 3.4 In the light of changes in legislation and procedures since 2006, the Statement of Community Involvement has been revised. A draft was published for public consultation in September 2014. Following changes in legislation and procedures, Statements of Community Involvement no longer have to be submitted for examination. Comments received on the consultation draft were taken into account and some amendments were made to the document. The Revised Oxfordshire Statement of Community Involvement was adopted by the County Council in March 2015.

Minerals and Waste Local Plan: Part 1 – Core Strategy

- 3.5 The County Council carried out initial consultation on Minerals and Waste Issues and Options in June 2006, followed by consultation on Minerals and Waste Core Strategy Preferred Options in February 2007. Progress on plan preparation was then held up due to uncertainty over plan content and process and government proposals for changes to the development plans system.
- 3.6 Preparation of the Core Strategy was resumed after the government's revised Regulations on preparing plans and Planning Policy Statement 12 'Local Spatial Planning' were published in June 2008.
- 3.7 Following work on generation of options during 2009, focused consultation with stakeholders on minerals strategy options was undertaken, in two phases, in February/March and July 2010. A report on local aggregates supply was produced for the County Council by Atkins (consultants) in January 2011. Further work on generation of strategy options for waste was carried out in the first half of 2011. Following agreement by the Cabinet, the draft minerals and waste planning strategies were published for consultation in September 2011.
- 3.8 Following consideration of the responses to the consultation documents, the Minerals and Waste Core Strategy proposed submission document was approved by the County Council on 3 April 2012. This document was published on 25 May 2012, for representations to be made by 16 July 2012. The Core Strategy was then submitted, unchanged, to the Secretary of State on 31 October 2012 for independent examination.
- 3.9 The Planning Inspector appointed to carry out the independent examination of the Core Strategy raised issues over the adequacy of the evidence base in relation to the recently published National Planning Policy Framework and its compliance with the new duty to co-operate. In view of this, the examination was suspended in February 2013. In July 2013 the County Council resolved to withdraw the Minerals and Waste Core Strategy and to prepare a revised Oxfordshire Minerals and Waste Local Plan in accordance with a new Minerals and Waste Development Scheme.
- 3.10 The Minerals and Waste Core Strategy that was submitted in October 2012 was withdrawn in July 2013 and the Council commenced the preparation of a revised Minerals and Waste Local Plan: Core Strategy in summer 2013. A timetable for preparation of the revised Core Strategy as quickly as possible, was included in the Minerals and Waste Development Scheme (Fifth Revision) December 2013. This was rolled forward with some small changes to the timetable in the Sixth Revision, in December 2014. Some further changes have now been made to the timetable, which is set out in Table 1 (page 16).

- 3.11 The Localism Act 2011 made changes to the provisions for preparing plans in the Planning and Compulsory Purchase Act 2004, including bringing in a duty to co-operate in the preparation of local plans; and new Regulations came into force in April 2012. PPS12 was replaced by the government's new National Planning Policy Framework in March 2012. In March 2013 the South East Plan was largely revoked (including revocation of all minerals and waste policies). New National Planning Practice Guidance was published in March 2014. New National Planning Policy for Waste was published in October 2014. The timetable for preparation of the revised plan has been drawn up in the light of these legislative and policy changes.
- 3.12 A draft revised plan was published for consultation in February/March 2014. The responses to that consultation were subsequently considered by the Council and changes to the plan were made, taking due account of national planning policy and guidance. Following approval by the County Council in March 2015, the Core Strategy proposed submission document was made publicly available in July 2015 and was formally published in August 2015, for representations to be made. A total of 152 duly made representation were received on the plan and it was submitted to the Secretary of State for independent examination in December 2015, without any further changes being made to it.
- 3.13 The timetable is for the examination hearings to be held in May 2016 and the Inspector's report to be received in August 2016. Subject to a favourable report being received, the Core Strategy would then be adopted by the County Council in November 2016. These timings are however dependent on the Inspector appointed to carry out the examination and are therefore best estimates.

Minerals and Waste Local Plan: Part 2 – Site Allocations

- 3.14 The Minerals and Waste Local Plan must be prepared in accordance with current government policy in the National Planning Policy Framework (March 2012) and the National Planning Policy for Waste (October 2014) and having due regard to the National Planning Practice Guidance. Government policy now strongly favours production of a single local plan document but the way in which provision for mineral working and waste management development is made in the plan is a matter for the Council to decide taking into account local circumstances. There is an urgent need for a new plan to replace the out of date Minerals and Waste Local Plan (1996). Since preparation of the Core Strategy was already at an advanced stage, the Council took the decision to continue with the preparation of the plan in two parts. The Council considered that this approach would provide the quickest and most effective way to put in place an up to date local policy framework for decision making on planning applications for minerals and waste

developments. The inclusion of specific site allocations in the Core Strategy would have caused significant delay (by at least a year) to its progress towards adoption due to the need to carry out detailed site assessment and consultation on site options. The Core Strategy part of the Plan has therefore been progressed as it is, with a separate Site Allocations part of the Plan to be produced subsequently.

- 3.15 The Minerals and Waste Development Scheme (Sixth Revision) December 2014 did not include a timetable for preparation of the Minerals and Waste Local Plan: Part 2 – Site Allocations. It stated that the programme for the Site Allocations document would be decided after the Core Strategy reaches the examination stage. In the light of representations received on the Core Strategy concerning the Council’s two-part approach to preparation of the Minerals and Waste Local Plan, the Council now considers that it would be appropriate to publish a timetable for the Site Allocations document, so that it is available for the Core Strategy examination. This makes clear the Council’s commitment to preparing the Site Allocations document, to sit alongside the Core Strategy and form a complete Minerals and Waste Local Plan.
- 3.16 The County Council published Issues and Options consultation papers for the then proposed Waste and Minerals Site Proposals and Policies Documents in February and April 2007 respectively. Work on those documents was not progressed beyond that as it was decided to focus on preparation of the Minerals and Waste Core Strategy. However, work that went into the preparation of those consultation papers, the responses to the consultations and subsequent work on mineral and waste sites was used to inform the preparation of the withdrawn Minerals and Waste Core Strategy and has been used to inform the preparation of the revised Minerals and Waste Local Plan: Part 1 – Core Strategy. This includes assembly of information on potential minerals and waste development sites nominated by developers and landowners for possible inclusion in the Site Allocations document, for use in testing the delivery of strategy options for the Core Strategy.
- 3.17 The timetable for preparation of the Site Allocations document is set out in Table 1 (page 16). Preparation is proposed to commence in June 2016, following the examination of the Core Strategy. There will be an initial period of evidence gathering, following which engagement and consultation with community and stakeholders will be carried out between September 2016 and February 2017, in particular on site options. Following assessment of options, public consultation on a draft Site Allocations document will take place in September – October 2017. The proposed submission version of the plan will then be prepared and will be published for representations to be made in May 2018. The Site Allocations document will be submitted for examination in August 2018, with hearings being held in November 2019 and the Inspector’s report received in February 2019; and the plan is expected then to be adopted in April 2019.

- 3.18 The County Council considers this to be the fastest practicable timetable taking into account requirements for identification, consultation on and assessment of site options; preparation of evidence base documents; engagement under the duty to co-operate; consultation with stakeholders; sustainability appraisal, strategic environmental assessment and habitats regulations assessment; drafting of the plan; consideration of representations; the independent examination process; preparation by the Inspector of his/her report and recommendations; consideration of the Inspector's report and the adoption process; committee reporting procedures and timetables; and the resources available for the project.

Other Documents

- 3.19 Earlier versions of the Development Scheme included preparation of supplementary planning documents on a Minerals and Waste Development Code of Practice and on Restoration and After-use of Minerals and Waste Sites. These are not priority documents and therefore are not included in this revision of the Development Scheme; but the possible future need for them will be kept under review.
- 3.20 Annex 1 (page 23) sets out profiles of the minerals and waste development documents that are to be prepared. For each document it gives an overview, briefly describing the role and subject of the document, its coverage and status, together with a timetable for the key stages in preparation and a summary of the arrangements for production.

Proposals Map

- 3.21 The Minerals and Waste Plan: Core Strategy includes key diagrams to illustrate the spatial strategies for minerals and waste development. A Proposals Map has not been prepared for the Core Strategy as it does not include site specific proposals. A proposals map will be produced when the Site Allocations document is prepared to show proposals that are geographically defined, including specific minerals and waste site allocations, mineral safeguarding areas and safeguarded minerals and waste sites and facilities. When the Site Allocations document has been adopted, this will replace the existing Minerals and Waste Proposals Map (including inset maps) in the Oxfordshire Minerals and Waste Local Plan (1996). The content of the Proposals Map should be shown on the proposals maps of the District Local Plans covering Oxfordshire. The Proposals Map will subsequently be revised whenever a new development plan document or a revision of a development plan

document that includes site specific proposals is adopted, to ensure it shows the up to date adopted policy position.

Monitoring and Review

- 3.22 The Minerals and Waste Local Plan will require a robust approach to future monitoring and review of the plan and particularly of minerals supply and demand in Oxfordshire and of waste management needs. This will be done through Annual Monitoring Reports linked to an annual review of the Local Aggregate Assessment and periodic review of the Waste Needs Assessment.

Plan Appraisal and Assessment

- 3.23 The policies and proposals in the Minerals and Waste Plan will be assessed for their contribution to the aims of sustainable development. Sustainability appraisal of plans is required under the Planning and Compulsory Purchase Act 2004 and strategic environmental assessment of plans is required under the European Directive on Strategic Environmental Assessment. The County Council is combining these in a single appraisal and assessment process, which will be carried out as an integral part of plan preparation. A sustainability appraisal scoping report has been prepared which describes the key environmental, social and economic issues for Oxfordshire and sets out sustainability objectives to assess the policies in plan documents. A sustainability appraisal report has been produced for the Minerals and Waste Local Plan: Part 1 – Core Strategy.
- 3.24 Minerals and waste development documents must also be subject to Habitats Regulations Assessment, under the European Habitats Directive, to assess the likely effects of plans, either alone or in combination with other plans and projects, on sites which have been designated as being of European importance for the habitat or species they support. A Habitats Regulations Assessment of the Minerals and Waste Local Plan: Part 1 – Core Strategy has been undertaken.

Resources

- 3.25 The programme for preparation of the Minerals and Waste Local Plan: Part 1 – Core Strategy and Part 2 – Site Allocations takes into account the availability of staff and financial resources relative to the work expected to be required. Whilst there are uncertainties with

the plan preparation process, the County Council considers the programme in this scheme to be realistic, subject to no significant unforeseen circumstances arising.

- 3.26 The plan will be prepared in-house by the Council's Minerals and Waste Policy Team, comprising Team Leader (project manager) and two Planning Officers, under the direction of the Planning Regulation Service Manager and the Deputy Director Strategy and Infrastructure Planning. The team will, as required, draw on: administrative and technical support from within the wider Service; specialist input, particularly on transport, ecology and archaeology, from elsewhere within the Council; and input on communications from within the Directorate and Council.
- 3.27 External consultants and temporary staff will be used where necessary, in particular if required to provide additional capacity at times of peak workload and specialist input that is not available within the Council. This may include support on: Local Aggregate Assessment; Waste Needs Assessment; Sustainability Appraisal; Habitats Regulations Assessment; Strategic Flood Risk Assessment; and facilitation of stakeholder meetings.

Council Procedures and Reporting Protocols

- 3.28 The Council has set up a Minerals and Waste Local Plan Cabinet Advisory Group comprising thirteen County Council members, chaired by the Cabinet Member for Environment (who has responsibility for the Minerals and Waste Local Plan), supported by key officers. This Group will enable elected members to be engaged in and provide guidance to officers on preparation of the plan, prior to formal decision making by Cabinet and full County Council.
- 3.29 Decisions at key stages in the preparation of the Minerals and Waste Local Plan will be made by the Cabinet Member for Environment, Cabinet or full County Council, according to the requirements of legislation and Council procedure. The proposed submission document, submission and adoption stages of plan documents will require full County Council resolution.

Potential Risks to the Programme

- 3.30 The plan preparation process has a number of risk elements, including:
- Staff Resources;

- Funding;
- The democratic decision making process;
- Capacity of other organisations to input to documents;
- Capacity of the Planning Inspectorate;
- Changes in legislation or national policy;
- ‘Soundness’ of plan documents;
- Legal challenge to plan preparation process.

The County Council has procedures in place to mitigate these risks.

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Table 1
Oxfordshire Minerals and Waste Local Plan
Schedule and Programme of Proposed Local (Minerals and Waste) Development Documents

Document Title, Status and Geographic Area	Summary of Subject Matter	Chain of Conformity	Commence Preparation	Community Engagement & Consultation (Reg. 18)	Publish Proposed Submission Document (Reg. 19)	Submit to Secretary of State (Reg. 22)	Independent Examination (Reg. 24)	Inspector's Report (Reg 25)	Adoption (Reg. 26)
Statement of Community Involvement Non - Development Plan Document Covers the whole of Oxfordshire	To set out the Council's policy on community involvement in local (minerals and waste) development documents and planning applications	Must be in conformity with legislative requirements	<i>Commenced March 2005</i>	<i>Issues & options consultation Sept 2005; Preferred options consultation Oct 2005</i>	<i>n/a</i>	<i>Submitted Feb 2006</i>	<i>Hearing held July 2006</i>	<i>Inspector's Report received July 2006</i>	<i>Adopted Nov 2006</i>
Review of Statement of Community	As above	As above	<i>Commenced May 2014</i>	<i>Public consultation on draft revised SCI Sept –</i>	<i>n/a</i>	<i>n/a</i>	<i>n/a</i>	<i>n/a</i>	<i>March 2015</i>

Involvement				Oct 2014					
As above									
Minerals and Waste Local Plan: Part 1 – Core Strategy	To set out the Council’s vision, objectives, spatial strategy and core policies for the supply of minerals and management of waste in Oxfordshire over the period to 2031	Must conform with legislative requirements and national planning policy *	<i>Commenced March 2005</i>	<i>Initial issues & options consultation June 2006;</i> <i>Initial preferred options consultation Feb 2007;</i> <i>Further engagement & consultation on issues and options and preferred options Feb 2010 – Jan 2011;</i> <i>Consultation on draft (preferred) minerals & waste strategies Sept – Oct 2011</i> <i>Consultation on revised draft Core Strategy Feb – March 2014</i>	<i>Published for representations to be made Aug 2015</i>	<i>Submitted for examination Dec 2015</i>	Examination Hearings May 2016	Receive and publish Inspector’s report Aug 2016	Adopt Core Strategy Nov 2016
Development Plan Document Covers the whole of Oxfordshire									
Minerals and Waste Local Plan: Part 2 – Site	To make provision and identify sites for minerals and	Must be in conformity with the Core	Commence June 2016 (after Core Strategy)	Community and stakeholder engagement and consultation on site	Publish for representations to be	Submit for examination Aug 2018	Examination hearings Nov 2018	Receive and publish Inspector’s	Adopt Site Allocations document

Allocations	waste management development for Oxfordshire, in accordance with the Core Strategy; and provide the detailed policy framework for development management decisions	Strategy	examination)	options	made			report	April 2019
Development Plan Document				Sept 2016 – Feb 2017	May 2018			Feb 2019	
Covers the whole of Oxfordshire				Consultation on draft Site Allocations document					
				Sept – Oct 2017					

Regulation (Reg.) numbers refer to The Town and Country Planning (Local Planning) (England) Regulations 2012.

Stages in italics have already been completed.

* National planning policy is contained in the National Planning Policy Framework, March 2012 and National Planning Policy for Waste, October 2014.

The need for any supplementary planning documents (e.g. minerals and waste development code of practice; and restoration and after-use of minerals and waste sites) will be kept under review; these documents are not included in this Development Scheme.

4. EXISTING (SAVED) MINERALS AND WASTE PLANNING POLICIES

- 4.1 The Oxfordshire Structure Plan 2016, setting out the strategic policy framework for development in Oxfordshire, was adopted on 21 October 2005. All the policies in it were automatically 'saved' for three years from that date, i.e. until 20 October 2008. In September 2008 the Secretary of State issued a Direction listing those policies of the Structure Plan which were saved beyond that date. On 6 May 2009 the South East Plan (the regional spatial strategy) was approved by the Secretary of State. This replaced the saved policies of the Oxfordshire Structure Plan 2016, except for three saved policies which were not replaced. These included policy M2 on locations for sharp sand and gravel working. (The other two policies are not directly relevant to minerals or waste.) All other Structure Plan policies expired on 6 May 2009.
- 4.2 The South East Plan was partially revoked on 25 March 2013, including revocation of all minerals and waste policies. The revocation order also revoked the September 2008 Direction relating to the Oxfordshire Structure Plan except in respect of policy H2(a), which does not concern minerals or waste. All of the minerals and waste policies in the Oxfordshire Structure Plan 2016 have now expired.
- 4.3 The policies in the Oxfordshire Minerals and Waste Local Plan, adopted in 1996, were automatically 'saved' for three years from 28 September 2004, i.e. until 27 September 2007. In September 2007 the Secretary of State issued a Direction listing those policies of the Minerals and Waste Local Plan which are saved beyond that date. The saved policies are listed in Table 2 (page 19). These will continue in force until replaced by new policies when new development plan documents are adopted. Until then they will form part of the development plan for Oxfordshire. Policies not listed in the Direction expired on 27 September 2007.
- 4.4 A schedule of all saved minerals and waste policies in the Structure Plan and the Minerals and Waste Local Plan stating when they are proposed to be replaced, and by which new development plan document, is set out in Annex 2 (page 31). The relationships between the saved plans and the new development plan documents proposed in this Development Scheme are illustrated in Figure 1 (page 21).

Table 2

Saved Policies that form part of the Oxfordshire Minerals and Waste Local Plan

Plan	Policy	Period Saved
Oxfordshire Minerals and Waste Local Plan	SD1 – Sand and gravel landbanks	All saved from 27.09.08 until replaced by new policies in development plan documents when adopted
	SD2 – Small sand and gravel extensions	
	SD3 – Limestone and chalk quarries	
	SD4 – Ironstone extraction	
	SD5 – Clay extraction	
	SD7 – Rail head sites	
	SD9 – Rail head safeguarding	
	SD10 – Mineral safeguarding	
	SD11 – Prior extraction	
	W2 – Waste from elsewhere	
	W3 – Recycling proposals	
	W4 – Recycling in the countryside	
	W5 – Screening waste plant etc	
	W6 – Langford Lane site	
	W7 – Landfill	
	PE2 – Mineral working outside identified areas	
	PE3 – Buffer zones	
	PE4 – Groundwater	
	PE5 – River Thames etc	
	PE7 – Floodplain	
PE8 – Archaeological assessment		

PE9 – Archaeological remains
PE10 – Woodland and forestry
PE11 – Rights of way
PE12 – Public access
PE13 – Restoration and after-use
PE14 – Nature conservation
PE18 – Determining applications
PB1 – Processing plant etc
PB2 – Removal of plant etc
SC3 – Sutton Courtenay: traffic routeing
SW1 – Sutton Wick: area for working
SW2 – Sutton Wick: access restriction
SW3 – Sutton Wick: access requirement
SW4 – Sutton Wick: rate of production
SW5 – Sutton Wick: after-uses
SH1 – Stanton Harcourt: areas for working
SH2 – Stanton Harcourt: Sutton bypass
SH3 – Stanton Harcourt: traffic routeing
SH4 – Stanton Harcourt: traffic routeing requirements
SH5 – Stanton Harcourt: after-uses
SH6 – Stanton Harcourt: after-use management
CY1 – Cassington – Yarnton: area for working
CY2 – Cassington – Yarnton: conveyors and haul routes
CY3 – Cassington – Yarnton: after-uses

	CY4 – Cassington – Yarnton: pedestrian and cycle routes	
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Figure 1

Oxfordshire Minerals and Waste Local Plan – How the Separate Documents Fit Together

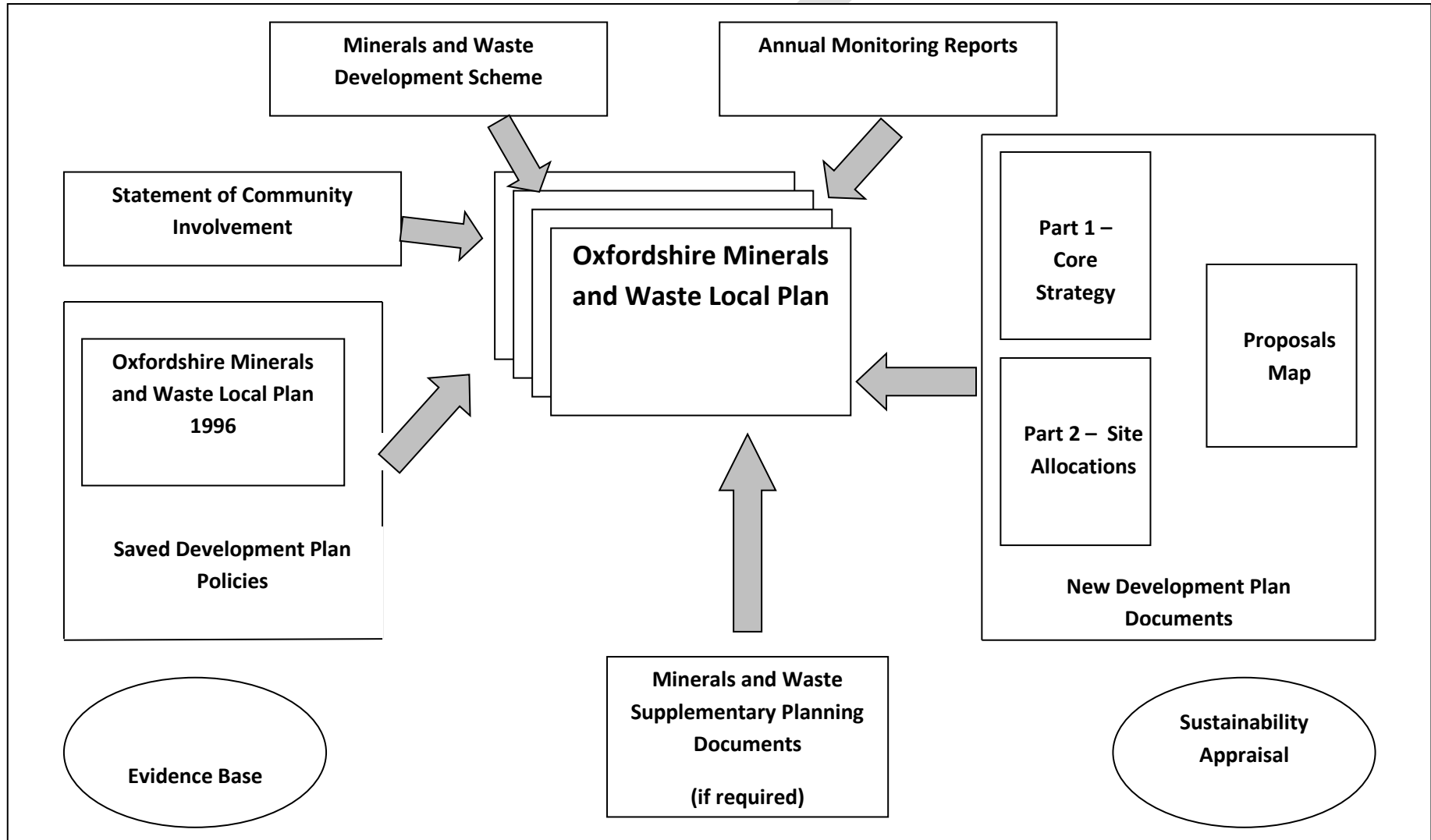
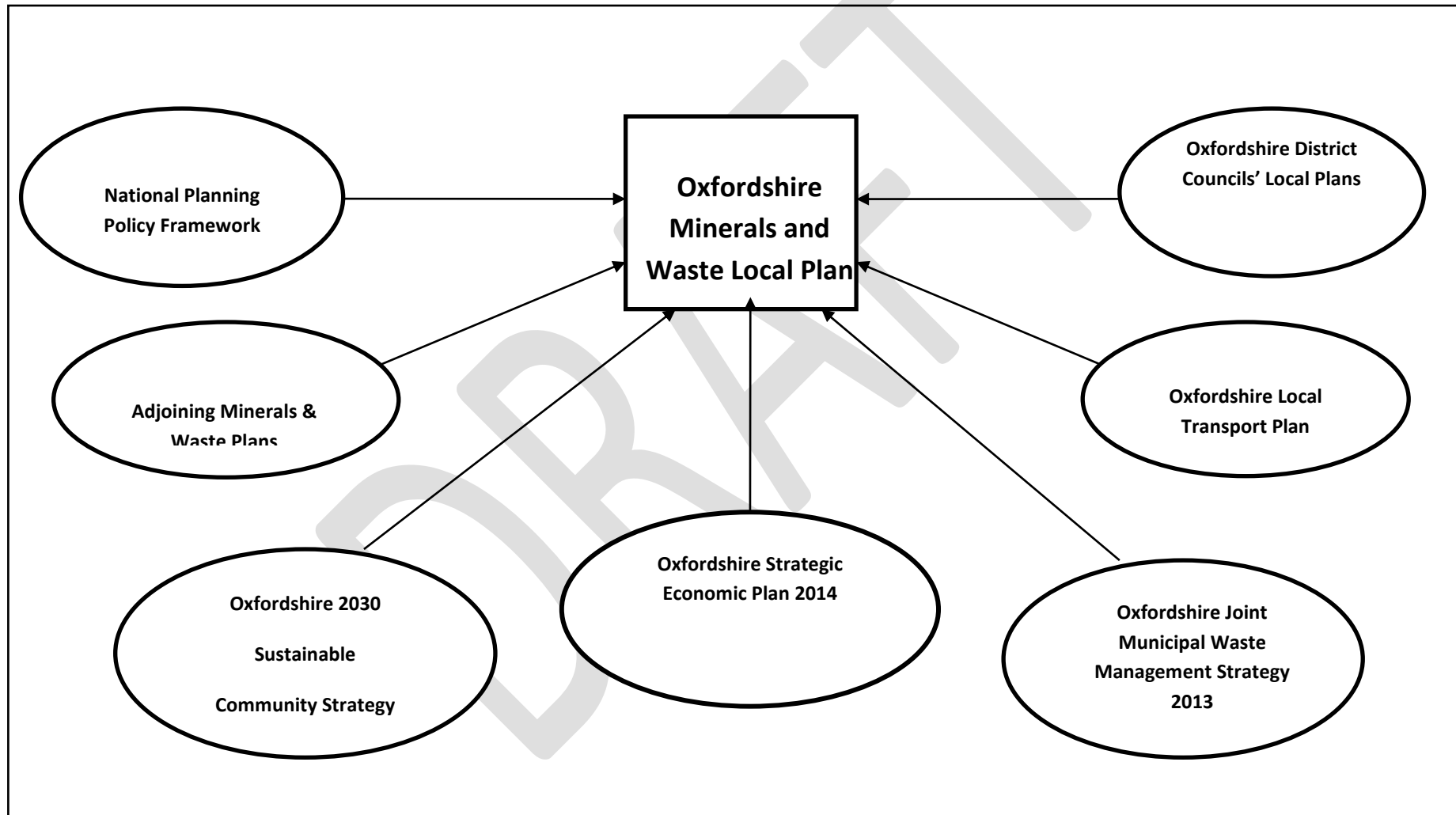


Figure 2

Relationships between Oxfordshire Minerals and Waste Local Plan and Other Strategies and Plans



ANNEX 1

PROFILES OF MINERALS AND WASTE DEVELOPMENT DOCUMENTS

Statement of Community Involvement

This has been replaced by the Revised Statement of Community Involvement.

Overview

Role and Subject

Oxfordshire County Council's service level agreement with stakeholders and the community covering engagement in the plan-making process and in planning applications.

Coverage The administrative area of Oxfordshire.

Status Non – Development Plan Document.

It must at least meet minimum requirements in the regulations and should have regard to the Council's corporate communications policy and the Oxfordshire Sustainable Community Strategy.

Timetable

Stage	Dates
Commence preparation of document	Commenced March 2005

Stakeholder & community engagement	Completed May – Sept 2005
Consultation on draft document	Completed Sept – Oct 2005
Submission to Secretary of State	Submitted February 2006
Commence Independent Examination	Hearing held July 2006
Receipt of Inspector's Report	Received July 2006
Adoption of Statement of Community Involvement	Adopted November 2006

Revised Statement of Community Involvement

This replaces the Statement of Community Involvement adopted in 2006.

Overview

Role and Subject

Oxfordshire County Council's policy and standards for consultation, engagement and involvement of consultees, stakeholders and other interested members of the community in the plan-making process and planning applications.

Coverage The administrative area of Oxfordshire.

Status Non – Development Plan Document.

It must at least meet minimum requirements in the regulations and should have regard to the Council's corporate communications policy and the Oxfordshire Sustainable Community Strategy.

Timetable

Stage	Dates
Commence preparation of document	Commenced May 2014
Stakeholder & community engagement – Consultation on draft document	Completed Sept – Oct 2014

Adoption of Revised Statement of Community Involvement	Adopted March 2015
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Minerals and Waste Local Plan: Part 1 – Core Strategy

Overview

Role and Subject

Strategic document setting out the vision, objectives, spatial strategies, core policies and implementation framework for meeting known and anticipated requirements for the supply of minerals and management of waste in Oxfordshire over the period to the end of 2031. It will include minerals, waste and common core policies and spatial strategies for minerals and waste, including strategic locations for minerals and waste developments supported by criteria based policies for the identification of specific sites and the consideration of planning applications for development. The spatial strategies will be shown on key diagrams. The Core Strategy will identify significant relationships with other relevant strategies and plans and with other local authority areas. It will include policies covering all types of minerals and waste development, and will include general development control policies.

Coverage The administrative area of Oxfordshire.

Status Development Plan Document.

It must be consistent with relevant national planning policy (particularly the NPPF and National Planning Policy for Waste), and will have regard to the National Planning Practice Guidance and the Oxfordshire Sustainable Community Strategy.

Timetable

Stage	Dates
Commence preparation of document – Evidence gathering + Stakeholder & community engagement	Commenced March 2005 Work ongoing

Consultation on Issues & Options	Consulted June – August 2006
Consultation on Initial Preferred Options	Consulted Feb – March 2007
Further evidence gathering and assessment	November 2008 – December 2009
Consultation on scope of Sustainability Appraisal	May 2009
Stakeholder and community engagement on Revised Options and Preferred Options	February 2010 – January 2011
Consultation on draft (preferred) Minerals and Waste Strategies	September – October 2011
Consultation on revised Minerals and Waste Core Strategy	February/March 2014
Publish Proposed Submission Document for Representations	August 2015
Submit document to Secretary of State	December 2015
Independent Examination Pre-Hearing Meeting	February 2016

Independent Examination Hearings	May 2016
Receive and Publish Inspector's Report	August 2016
Adoption of Core Strategy	November 2016

Arrangements for production

Organisational Lead	Deputy Director Strategy and Infrastructure Planning.
Political Management	Cabinet Member for Environment; other County Council members involved through the Minerals & Waste Local Plan Cabinet Advisory Group, Cabinet and full County Council at appropriate stages.
Internal Resources	MWLP Project Team (Project Manager + 2 Planning Officers) plus administrative and technical support; specialist input as required, particularly on transport, ecology and archaeology; and input from Corporate Communications Team as required.
External Resources	<p>Consultant to facilitate stakeholder group meetings;</p> <p>Consultant to prepare Local Aggregate Assessment;</p> <p>Consultant to advise on Waste Needs Assessment;</p> <p>Consultants to advise on and undertake Sustainability Appraisal and Habitats Regulations Assessment;</p> <p>Consultant to undertake Strategic Flood Risk Assessments (partly in conjunction with district councils);</p> <p>Consultants or temporary staff to give additional capacity for workload peaks.</p>

External Stakeholder
Resources

Oxfordshire Partnership;
Oxfordshire Growth Board;
Minerals and Waste Forum (Stakeholder Group);
Oxfordshire Minerals and Biodiversity Stakeholder Group;
South East England Aggregate Working Party;
South East Waste Planning Advisory Group;
Nuclear Legacy Advisory Forum;
Duty to Co-operate bodies.

External Community &
Stakeholder Involvement

Consultation bodies and other stakeholders canvassed for their views on issues and options and, as appropriate, advice sought on reasonable options.

Minerals and Waste Local Plan: Part 2 – Site Allocations

Overview

Role and Subject

Document making provision and identifying specific sites for minerals and waste developments in Oxfordshire over the period to 2031 and setting out policies for control of development of those sites. It will in particular identify sites within the minerals strategy areas and in accordance with the waste strategy in the Core Strategy, in order to deliver these strategies. This document will also identify mineral safeguarding areas and safeguarded minerals and waste sites and facilities. In addition it may include more detailed policies for making decisions on planning applications for minerals and waste and related development within identified sites and elsewhere, building on general policies in the Core Strategy.

Coverage The administrative area of Oxfordshire.

Status Development Plan Document.

It will be consistent with the Core Strategy and consistent with national planning policy (particularly the NPPF and National Planning Policy for Waste), and will have regard to the National Planning Practice Guidance and the Oxfordshire Sustainable Community Strategy.

Timetable

Stage	Dates
Commence preparation of document – Evidence gathering, identification of options and initial assessment	June 2016
Stakeholder and community engagement; Consultation on site options	September 2016 – February 2017

Consultation on draft document	September – October 2017
Further evidence gathering and assessment; Preparation of revised document for publication	November 2017 – April 2018
Publish Proposed Submission Document for Representations	May 2018
Submit Document to Secretary of State	August 2018
Independent Examination Hearings	November 2019
Receive and Publish Inspector's Report	February 2019
Adoption of Site Allocations Document	April 2019

Arrangements for production

Organisational Lead

Deputy Director Strategy and Infrastructure Planning.

Political Management

Cabinet Member for Environment; other County Council members involved through the Minerals & Waste Local Plan Cabinet Advisory Group, Cabinet and full County Council at

appropriate stages.

Internal Resources MWLP Project Team (Project Manager + 2 Planning Officers) plus administrative and technical support; specialist input as required, particularly on transport, ecology and archaeology; and input from Corporate Communications Team as required.

External Resources Consultant to facilitate stakeholder group meetings;
Consultants to advise on and undertake Sustainability Appraisal and Habitats Regulations Assessment;
Consultant to undertake Strategic Flood Risk Assessments;
Consultants or temporary staff to give additional capacity for workload peaks.

External Stakeholder Resources Oxfordshire Partnership;
Oxfordshire Growth Board;
South East England Aggregate Working Party;
South East Waste Planning Advisory Group;
Nuclear Legacy Advisory Forum;
Duty to Co-operate bodies.

External Community & Stakeholder Involvement Consultation bodies and other stakeholders canvassed for their views on issues and options and, as appropriate, advice sought on reasonable options.

Proposals Map

Overview

Role and Subject

Map showing graphic expression on an Ordnance Survey base of locationally specific policies and proposals in adopted development plan documents, in particular in the Minerals and Waste Local Plan: Part 2 – Site Allocations, and any relevant saved policies and proposals for minerals and waste. It will include spatial representation of policies and proposals for minerals and waste management development and of any other relevant policies such as environmental designations, constraints and safeguarded areas and sites.

Coverage The administrative area of Oxfordshire.

Status Integral part of Development Plan Documents.

Timetable

The Proposals Map will be prepared in parallel with preparation of the Minerals and Waste Local Plan, in particular Part 2 – Site Allocations (see document profiles above), and will be revised as and when any other development plan document that is prepared or revised is adopted, so as to illustrate geographically the application of the policies in the document or revision.

Arrangements for production

The Proposals Map will be produced when the Minerals and Waste Local Plan: Part 2 – Site Allocations is prepared and adopted and the arrangements for producing it will be as for that document (see document profiles above). The contents of the Proposals Map will be shown on the Proposals Maps of the District Local Plans covering Oxfordshire.

ANNEX 2

SCHEDULE OF SAVED MINERALS AND WASTE POLICIES AND THEIR PROPOSED REPLACEMENT

Oxfordshire Minerals and Waste Local Plan

Policy No.	Subject of Policy	To be replaced / deleted	When (estimate)	Replaced in which DPD (provisional)
SD1	Sand and gravel landbanks	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD2	Small sand and gravel extensions	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD3	Limestone and chalk quarries	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD4	Ironstone extraction	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD5	Clay extraction	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD7	Rail head sites	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD9	Rail head safeguarding	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD10	Mineral safeguarding	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD11	Prior extraction	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy

Oxfordshire Minerals and Waste Development Scheme (Seventh Revision) 2016

W2	Waste from elsewhere	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
W3	Recycling proposals	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
W4	Recycling in the countryside	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
W5	Screening waste plant etc	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
W6	Langford Lane site	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
W7	Landfill	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE2	Mineral working outside identified areas	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE3	Buffer zones	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE4	Groundwater	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE5	River Thames etc	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE7	Floodplain	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE8	Archaeological assessment	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE9	Archaeological remains	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE10	Woodland and forestry	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE11	Rights of way	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE12	Public access	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy

Oxfordshire Minerals and Waste Development Scheme (Seventh Revision) 2016

PE13	Restoration and after-use	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE14	Nature conservation	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE18	Determining applications	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
PB1	Processing plant etc	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
PB2	Removal of plant etc	Replaced	November 2016	Minerals and Waste Local Plan: Part 1 – Core Strategy
SC3	Sutton Courtenay: traffic routeing	Replaced	April 2019	Minerals and Waste Local Plan: Part 2 – Site Allocations
SW1	Sutton Wick: area for working	Replaced	April 2019	Minerals and Waste Local Plan: Part 2 – Site Allocations
SW2	Sutton Wick: access restriction	Replaced	April 2019	Minerals and Waste Local Plan: Part 2 – Site Allocations
SW3	Sutton Wick: access requirement	Replaced	April 2019	Minerals and Waste Local Plan: Part 2 – Site Allocations
SW4	Sutton Wick: rate of production	Replaced	April 2019	Minerals and Waste Local Plan: Part 2 – Site Allocations
SW5	Sutton Wick: after-uses	Replaced	April 2019	Minerals and Waste Local Plan: Part 2 – Site Allocations
SH1	Stanton Harcourt: areas for working	Replaced	April 2019	Minerals and Waste Local Plan: Part 2 – Site Allocations
SH2	Stanton Harcourt: Sutton bypass	Replaced	April 2019	Minerals and Waste Local Plan: Part 2 – Site Allocations
SH3	Stanton Harcourt: traffic routeing	Replaced	April 2019	Minerals and Waste Local Plan: Part 2 – Site Allocations
SH4	Stanton Harcourt: traffic routeing requirements	Replaced	April 2019	Minerals and Waste Local Plan: Part 2 – Site Allocations
SH5	Stanton Harcourt: after-uses	Replaced	April 2019	Minerals and Waste Local Plan: Part 2 – Site Allocations

SH6	Stanton Harcourt: after-use management	Replaced	April 2019	Minerals and Waste Local Plan: Part 2 – Site Allocations
CY1	Cassington – Yarnton: area for working	Replaced	April 2019	Minerals and Waste Local Plan: Part 2 – Site Allocations
CY2	Cassington – Yarnton: conveyors and haul routes	Replaced	April 2019	Minerals and Waste Local Plan: Part 2 – Site Allocations
CY3	Cassington – Yarnton: after-uses	Replaced	April 2019	Minerals and Waste Local Plan: Part 2 – Site Allocations
CY4	Cassington – Yarnton: pedestrian and cycle routes	Replaced	April 2019	Minerals and Waste Local Plan: Part 2 – Site Allocations

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Alternative Formats of this publication can be made available on request. These include other languages, large print, Braille, audio cassette, computer disk or e-mail

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